

**West of England Partnership  
Joint Transport Executive Committee  
2 July 2010**

## **Joint Local Transport Plan 3**

### **Purpose of report**

1. To endorse the revised drafts of the Joint Local Transport Plan 3 (JLTP3) Strategy and Supplementary Documents for formal engagement July to September 2010.

### **Background**

2. The replacement JLTP3 will cover the period from 2011 to 2026. Previous reports on the JLTP3 were taken to the meetings of the Joint Transport Executive Committee on:

16 July 2009 – outline structure of the JLTP3 endorsed

1 October 2009 – engagement plan endorsed

12 November 2009 – drafts of first three chapters endorsed for engagement with key stakeholders

18 March 2010 – initial drafts of the JLTP3 Strategy and Supplementary Documents endorsed for engagement with key stakeholders

### **Structure of the draft JLTP3**

3. The draft JLTP3 is based around the five key goals from the Department for Transport's "Delivering a Sustainable Transport System" (DaSTS) of:
  - Reduce carbon emissions
  - Support economic growth
  - Promote equality of opportunity
  - Contribute to better safety, security and health
  - Improve quality of life and a healthy natural environment
4. The JLTP3 will be in three parts with:
  - Strategy taking the long term policy view 2011 to 2026 (Appendix Two) with Executive Summary (Appendix One)
  - Supplementary Documents covering walking, parking, public transport, traffic management and freight, smarter choices, road safety, cycling and rural transport in more detail (Appendix Three)
  - Delivery Plan setting out implementation proposals over the shorter term
5. The revised drafts of the Executive Summary, Strategy and Supplementary Documents can be found in Appendices One, Two and Three.

### **Engagement on the initial draft of the JLTP3**

6. Engagement on the initial draft of the JLTP3 focused around the Transport Plan Commission and its two meetings on 29 March 2010 and 15 June 2010. Membership of the Commission includes: University of the West of England, GWE Business West,

North Bristol NHS Trust, Bristol Primary Care Trust, The Care Forum, Campaign for Better Transport, Sustrans, Passenger Focus, First Bus, Wessex Direct, First Great Western, Network Rail, RAC, Government Office for the South West, South West Councils, South West Regional Development Agency, Highways Agency, Joint Local Access Forum, North Somerset Local Access Forum.

7. Presentations on the JLTP3 have been made to and feedback received from:

Bristol Green Commuter Club  
University of the West of England  
GWE Business West  
Joint Local Access Forum (2<sup>nd</sup> July 2010)  
Trade Unions  
Bristol Partnership

8. Comments and contributions have also been received from the Federation of Bath Residents' Associations, Severnside Rail Partnership, Heart of Wessex Rail Partnership, Avon Valley Railway and the Cotswolds Area of Outstanding Natural Beauty.

### **Changes to the initial draft of the JLTP3**

9. Following issues raised at the Joint Transport Executive Committee on 18 March 2010 and comments and contributions received from partners the JLTP3 has been revised and updated. Given the length of the JLTP3 it is worth highlighting where changes have been made to the initial draft JLTP3.

#### **Chapter 1 Setting the scene**

New sections on Single Conversation and governance. Primary Care Trusts, Bristol Airport and the Ports added to list of partners. Vision and finances section updated.

#### **Chapter 2 Visions, goals and challenges**

New sections on the four Local Strategic Partnerships (LSP) and Core Strategies including summary of aims and key transport themes. Box on cross boundary issues added. New 'Where people live' section and used in Chapters 5 to 9 to recognise the differences between major urban, urban and rural areas (one size of plan does not fit all approach).

#### **Chapter 4 Strategic Environmental Assessment**

Summary of findings from the Environmental Report added.

#### **Chapter 5 Carbon reduction**

New sections on Multi Area Agreement commitment to climate change, list of adaptation measures, expanded Strategy section, future plan ideas box expanded, Total Place and Suburban Neighbourhood Adaptation research projects added.

#### **Chapter 6 Supporting Economic Growth**

Reference to Chief Medical Officer's target for cycling and walking added. New sections on low cost value for money schemes research including benefit cost ratios table, Route Utilisation Strategy and demand management added.

### **Chapter 7 Equality of Opportunities**

Sections on women, ethnic minorities and children and young people expanded including case studies. Bristol Airport case study box added.

### **Chapter 8 Safety, health and security**

Section on health expanded and reference to Memorandum of Understanding with the health sector added (see below). Section on how Air Quality Action Plans link to the JLTP3 added.

### **Chapter 9 Quality of Life**

Greater focus on public realm with case studies from Bristol and Bath added.

### **Chapter 10 Delivery Plan**

Expanded chapter providing more details on the Delivery Plan approach including types of schemes that might be implemented. Future funding impact section added.

### **Chapter 11 Major Transport Schemes**

New sections added on delivering the vision, funding position June 2010, benefit cost ratios, possible future cycling major scheme and other sources of funding.

### **Chapter 12 Targets**

Targets and trajectories now set including new ones for mode share, CO2, cycling and road safety.

### **Supplementary Documents**

Only minor changes mostly relating to updates and formatting have been made.

## **Memorandum of Understanding with the health sector**

10. Following on from the success of Memorandums of Understanding (MoU) with the Highways Agency and the rail industry it is proposed to undertake a similar one with the health sector. This will help capture the health benefits of active travel and build closer relationships between the Primary Care Trusts and the local authorities. A draft MoU is attached as Appendix Four. It is proposed that the MoU is signed at the Joint Transport Executive Committee on 17 September 2010 with a detailed Action Plan to follow for the 5 November 2010 meeting.

## **Next Steps**

11. The draft JLTP3 is still very much a working document. Nothing is set in stone at this stage. It is expected that changes will arise from the formal engagement process July to September 2010. Equally the JLTP3 will need to adapt to changing national policies including 'The Coalition: our programme for government' and reduced levels of funding.
12. On the issue of funding the Government's Comprehensive Review is expected in the autumn 2010. This is likely to mean future funding for the JLTP3 will be greatly constrained over the short to medium term. As the financial picture becomes clearer far reaching reviews of priorities across the Integrated Transport and Maintenance Blocks and the major transport scheme programme may be needed. Targets will be trimmed back to reflect lower levels of funding. The final draft of the JLTP3 will need to be amended accordingly.

13. For this reason the JLTP3 is based as far as possible around financial realities, practicality and value for money. Whilst ambition has been tempered the option to explore future avenues as the financial climate improves has been recognised through the Vision to 2026 sections in the main Strategy.
14. Some reservations have been expressed about the difficulty of concluding by March 2011 what is a long term strategic plan, when the outcome of the Comprehensive Spending Review is unlikely to be available until October/November 2010. So far officers have met these concerns by the action described above.
15. All documents will be publicly available on the [www.travelplus.org.uk](http://www.travelplus.org.uk) website together with a questionnaire. An executive summary (Appendix One) and a glossary of terms are provided to help the reader through an often-bewildering array of terms, acronyms and obscure plans, policies and partnerships. Photographs and more graphics will be added to final draft of the JLTP3.
16. Preparation for the engagement process is focusing on ensuring that publicity for the consultation is eye catching and colourful. A slogan, 'Let's talk: Transport matters' and this will appear on all publicity related to the JLTP3, alongside the Travel+ branding. Visitors to the website will be encouraged to read more of the draft Plan and the Supplementary Documents and provide comment on them. Each chapter and Supplementary Document is available to read independently in order to make it easier for people to 'dip in and out' of the draft Plan rather than read the whole document. The hope is this will allow people with interest in specific areas to provide informed comment.
17. Following formal engagement the JLTP3 will be revised for approval by the four councils in early 2011. The timetable is set out below. With its all encompassing nature and links to other plans, strategies and objectives the JLTP3 Strategy is a lengthy document. Consideration will be given to making the Strategy more concise whilst retaining its far reaching approach.

Date	JLTP3 Milestone
March 2010	Initial draft JLTP3 endorsed by Joint Transport Executive Committee for engagement with key partners.
March to June 2010	Changes arising from key partners.
July to September 2010	Revised draft JLTP3 endorsed by Joint Transport Executive Committee on 2/7/10. Formal engagement on revised draft JLTP3. Joint Transport Forum 6/7/10.
October to December 2010	Changes to JLTP3 arising from engagement
January to February 2011	Revised JLTP3 approved by the four councils
March 2011	Final JLTP3 published
April 2011	JLTP3 comes into force

## Environmental Impact Assessment

18. A key part of producing the JLTP3 is the Strategic Environmental Assessment. This looks at what impact the JLTP3 will have on the environment. A full Environmental Report with the results of this assessment is published alongside the JLTP3. Individual

major transport schemes are still required to undertake their own Environmental Impact Assessment.

### **Recommendation**

That Members endorse the revised JLTP3 Strategy and Supplementary Documents for formal engagement July to September 2010.

### **Appendices**

Appendix One: Executive Summary  
Appendix Two: Revised draft Joint Local Transport Plan 3 Strategy  
Appendix Three: Revised draft Supplementary Documents  
Appendix Four: Draft Memorandum of Understanding with the health sector

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