

**West of England Partnership
Partnership Board
13 July 2010**

Joint Local Transport Plan 3

Purpose of report

1. To note the revised drafts of the Joint Local Transport Plan 3 (JLTP3) Strategy and Supplementary Documents for formal engagement July to September 2010 and give views.

Background

2. The replacement JLTP3 will cover the period from 2011 to 2026. Previous reports on the JLTP3 were taken to the meetings of the Joint Transport Executive Committee on:

16 July 2009 – outline structure of the JLTP3 endorsed

1 October 2009 – engagement plan endorsed

12 November 2009 – drafts of first three chapters endorsed for engagement with key stakeholders

18 March 2010 – initial drafts of the JLTP3 Strategy and Supplementary Documents endorsed for engagement with key stakeholders

Structure of the draft JLTP3

3. The draft JLTP3 is based around the five key goals from the Department for Transport's "Delivering a Sustainable Transport System" (DaSTS) of:
 - Reduce carbon emissions
 - Support economic growth
 - Promote equality of opportunity
 - Contribute to better safety, security and health
 - Improve quality of life and a healthy natural environment
4. The JLTP3 will be in three parts with:
 - Strategy taking the long term policy view 2011 to 2026 (Appendix Two) with Executive Summary (Appendix One)
 - Supplementary Documents covering walking, parking, public transport, traffic management and freight, smarter choices, road safety, cycling and rural transport in more detail (Appendix Three)
 - Delivery Plan setting out implementation proposals over the shorter term
5. The revised drafts of the Executive Summary, Strategy and Supplementary Documents can be found in Appendices One, Two and Three.

Engagement on the initial draft of the JLTP3

6. Engagement on the initial draft of the JLTP3 focused around the Transport Plan Commission and its two meetings on 29 March 2010 and 15 June 2010. Membership

of the Commission includes: University of the West of England, GWE Business West, North Bristol NHS Trust, Bristol Primary Care Trust, The Care Forum, Campaign for Better Transport, Sustrans, Passenger Focus, First Bus, Wessex Direct, First Great Western, Network Rail, RAC, Government Office for the South West, South West Councils, South West Regional Development Agency, Highways Agency, Joint Local Access Forum, North Somerset Local Access Forum.

7. Presentations on the JLTP3 have been made to and feedback received from:

Bristol Green Commuter Club
University of the West of England
GWE Business West
Joint Local Access Forum (2nd July 2010)
Trade Unions
Bristol Partnership

8. Comments and contributions have also been received from the Federation of Bath Residents' Associations, Severnside Rail Partnership, Heart of Wessex Rail Partnership, Avon Valley Railway and the Cotswolds Area of Outstanding Natural Beauty.

Changes to the initial draft of the JLTP3

9. Following issues raised at the Joint Transport Executive Committee on 18 March 2010 and comments and contributions received from partners the JLTP3 has been revised and updated. Given the length of the JLTP3 it is worth highlighting where changes have been made to the initial draft JLTP3.

Chapter 1 Setting the scene

New sections on Single Conversation and governance. Primary Care Trusts, Bristol Airport and the Ports added to list of partners. Vision and finances section updated.

Chapter 2 Visions, goals and challenges

New sections on the four Local Strategic Partnerships (LSP) and Core Strategies including summary of aims and key transport themes. Box on cross boundary issues added. New 'Where people live' section and used in Chapters 5 to 9 to recognise the differences between major urban, urban and rural areas (one size of plan does not fit all approach).

Chapter 4 Strategic Environmental Assessment

Summary of findings from the Environmental Report added.

Chapter 5 Carbon reduction

New sections on Multi Area Agreement commitment to climate change, list of adaptation measures, expanded Strategy section, future plan ideas box expanded, Total Place and Suburban Neighbourhood Adaptation research projects added.

Chapter 6 Supporting Economic Growth

Reference to Chief Medical Officer's target for cycling and walking added. New sections on low cost value for money schemes research including benefit cost ratios table, Route Utilisation Strategy and demand management added.

Chapter 7 Equality of Opportunities

Sections on women, ethnic minorities and children and young people expanded including case studies. Bristol Airport case study box added.

Chapter 8 Safety, health and security

Section on health expanded and reference to Memorandum of Understanding with the health sector added (see below). Section on how Air Quality Action Plans link to the JLTP3 added.

Chapter 9 Quality of Life

Greater focus on public realm with case studies from Bristol and Bath added.

Chapter 10 Delivery Plan

Expanded chapter providing more details on the Delivery Plan approach including types of schemes that might be implemented. Future funding impact section added.

Chapter 11 Major Transport Schemes

New sections added on delivering the vision, funding position June 2010, benefit cost ratios, possible future cycling major scheme and other sources of funding.

Chapter 12 Targets

Targets and trajectories now set including new ones for mode share, CO2, cycling and road safety.

Supplementary Documents

Only minor changes mostly relating to updates and formatting have been made.

Memorandum of Understanding with the health sector

10. Following on from the success of Memorandums of Understanding (MoU) with the Highways Agency and the rail industry it is proposed to undertake a similar one with the health sector. This will help capture the health benefits of active travel and build closer relationships between the Primary Care Trusts and the local authorities. A draft MoU is attached as Appendix Four. It is proposed that the MoU is signed at the Joint Transport Executive Committee on 17 September 2010 with a detailed Action Plan to follow for the 5 November 2010 meeting.

Next Steps

11. The draft JLTP3 is still very much a working document. Nothing is set in stone at this stage. It is expected that changes will arise from the formal engagement process July to September 2010. Equally the JLTP3 will need to adapt to changing national policies including 'The Coalition: our programme for government' and reduced levels of funding.
12. On the issue of funding the Government's Comprehensive Review is expected in the autumn 2010. This is likely to mean future funding for the JLTP3 will be greatly constrained over the short to medium term. As the financial picture becomes clearer far reaching reviews of priorities across the Integrated Transport and Maintenance Blocks and the major transport scheme programme may be needed. Targets will be trimmed back to reflect lower levels of funding. The final draft of the JLTP3 will need to be amended accordingly.

13. For this reason the JLTP3 is based as far as possible around financial realities, practicality and value for money. Whilst ambition has been tempered the option to explore future avenues as the financial climate improves has been recognised through the Vision to 2026 sections in the main Strategy.
14. Notwithstanding the above actions by officers, reservations have been expressed about the impact of the Comprehensive Spending Review on the timescale of the JLTP3. There are two concerns; the challenge of concluding a long-term strategic plan by March 2011 when the Comprehensive Spending Review will not be available until 20 October 2010; and the practical difficulties of the earlier approval to seek the formal agreement of the Councils at their Council Budget meetings.
15. In light of the issues discussions were held at the Joint Transport Executive Committee (JTEC) on 2 July 2010 and officers were requested to:
- review the timetable to enable formal agreement of the Councils in December/January 2011
 - ensure sufficient frequency of Member and Officer meetings in the sub-region and the authorities to enable the Plan to be finalised earlier, taking into account the outcomes of the public engagement process which concludes on 4 October 2010, and the Comprehensive Spending Review
16. The JTEC also noted that the Transport Plan submitted to Government by 31 March 2011 could be reviewed in Autumn 2011, in view of the uncertainties that have to be managed over the next 6 months.
17. All documents will be publicly available on the www.travelplus.org.uk website together with a questionnaire. An executive summary (Appendix One) and a glossary of terms are provided to help the reader through an often-bewildering array of terms, acronyms and obscure plans, policies and partnerships. Photographs and more graphics will be added to final draft of the JLTP3.
18. Preparation for the engagement process is focusing on ensuring that publicity for the consultation is eye catching and colourful. A slogan, 'Let's talk: Transport matters' and this will appear on all publicity related to the JLTP3, alongside the Travel+ branding. Visitors to the website will be encouraged to read more of the draft Plan and the Supplementary Documents and provide comment on them. Each chapter and Supplementary Document is available to read independently in order to make it easier for people to 'dip in and out' of the draft Plan rather than read the whole document. The hope is this will allow people with interest in specific areas to provide informed comment.
19. Following formal engagement the JLTP3 will be revised for approval by the four councils. The timetable is set out below. With its all encompassing nature and links to other plans, strategies and objectives the JLTP3 Strategy is a lengthy document. Consideration will be given to making the Strategy more concise whilst retaining its far reaching approach.

Date	JLTP3 Milestone
March 2010	Initial draft JLTP3 endorsed by Joint Transport Executive Committee for engagement with key partners.
March to June 2010	Changes arising from key partners.

July to September 2010	Revised draft JLTP3 endorsed by Joint Transport Executive Committee on 2/7/10. Formal engagement on revised draft JLTP3. Joint Transport Forum 6/7/10.
October 2010 to January 2011	Review of JLTP3 arising from taking into account the outcome of engagement and the outcome of the Comprehensive Spending Review (CSR). Seek formal approval of Councils. <i>Precise timetable to be reviewed, see paras 14, 15 above.</i>
March 2011	Final JLTP3 published
April 2011	JLTP3 comes into force

Environmental Impact Assessment

20. A key part of producing the JLTP3 is the Strategic Environmental Assessment. This looks at what impact the JLTP3 will have on the environment. A full Environmental Report with the results of this assessment is published alongside the JLTP3. Individual major transport schemes are still required to undertake their own Environmental Impact Assessment.

Recommendation

That Members note the revised JLTP3 Strategy and Supplementary Documents for formal engagement July to September 2010 and give views.

Appendices

Appendix One: Executive Summary
Appendix Two: Revised draft Joint Local Transport Plan 3 Strategy
Appendix Three: Revised draft Supplementary Documents
Appendix Four: Draft Memorandum of Understanding with the health sector

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